# **EISNER AMPER**

# NEW YORK LIQUIDATION BUREAU

STATEMENTS OF CASH RECEIPT and DISBURSEMENTS – CASH BASIS of the CENTRAL DISBURSEMENT ACCOUNT

DECEMBER 31, 2021 and 2020 (with Independent Auditors' Report)



# Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account

# For the Years Ended December 31, 2021 and 2020 With Independent Auditors' Report

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#### INDEPENDENT AUDITORS' REPORT

Superintendent of Financial Services of the State of New York as Receiver and the Management of the New York Liquidation Bureau

# Report on the Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account

#### **Opinion**

We have audited the accompanying statements of cash receipts and disbursements – cash basis of the Central Disbursement Account of the New York Liquidation Bureau (the "Company") for each of the years ended December 31, 2021 and 2020, and the related notes to the statements of cash receipts and disbursements – cash basis.

In our opinion, the accompanying statements of cash receipts and disbursements – cash basis of the Central Disbursement Account of the New York Liquidation Bureau present fairly, in all material respects, the cash receipts and disbursements for each of the years ended December 31, 2021 and 2020, in accordance with the cash basis of accounting described in Note 1.

# **Basis for Opinion**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America ("GAAS"). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account section of our report. We are required to be independent of the Company and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Emphasis of Matter - Basis of Accounting

We draw attention to Note 1 of the accompanying statements of cash receipts and disbursements – cash basis of the Central Disbursement Account of the New York Liquidation Bureau, which describes the basis of accounting. The statements of cash receipts and disbursements – cash basis of the Central Disbursement Account of the New York Liquidation Bureau are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

# Responsibilities of Management for the Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account

Management is responsible for the preparation and fair presentation of these statements of cash receipts and disbursements – cash basis of the Central Disbursement Account of the New York Liquidation Bureau in accordance with the cash basis of accounting as described in Note 1, and for determining that the cash basis of accounting is an acceptable basis for the preparation of the statements of cash receipts and disbursements – cash basis of the Central Disbursement Account of the New York Liquidation Bureau in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of these statements of cash receipts and disbursements – cash basis of the Central Disbursement Account of the New York Liquidation Bureau that are free from material misstatement, whether due to fraud or error.



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# Auditors' Responsibilities for the Audit of the Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account

Our objectives are to obtain reasonable assurance about whether the statements of cash receipts and disbursements – cash basis of the Central Disbursement Account of the New York Liquidation Bureau as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the statements of cash receipts and disbursements – cash basis of the Central Disbursement Account of the New York Liquidation Bureau.

In performing an audit in accordance with GAAS, we:

- · Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the statements of cash receipts and disbursements – cash basis of the Central Disbursement Account of the New York Liquidation Bureau, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the statements of cash receipts and disbursements – cash basis of the Central Disbursement Account of the New York Liquidation Bureau.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the Company's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant
  accounting estimates made by management, as well as evaluate the overall presentation of the
  statements of cash receipts and disbursements cash basis of the Central Disbursement Account
  of the New York Liquidation Bureau.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Company's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

#### Restriction on Use

This report is intended solely for the information of and use of the Superintendent of Financial Services of the State of New York as Receiver who has jurisdiction over the New York Liquidation Bureau ("NYLB"), and management thereof and is not intended to be, and should not be, used by anyone other than these specified parties.

EISNERAMPER LLP Iselin, New Jersey July 14, 2022

Eisner Amper LLP



# Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account For the Years Ended December 31, 2021 and 2020

	2021	2020
Receipts:		
Reimbursement of Expenses	\$ 37,524,110	\$ 38,971,771
Payments Received in Non-New York Liquidation Proceedings	14,472,196	7,870,669
Other Receipts	21,249	314,884
Investment Income Received	733	2,995
Transfer from Escheated Funds	-	109,832
Deposit for Administrative Expenses	-	80,000
<b>Total Receipts</b>	52,018,288	47,350,151
Disbursements:		
Payments to Security Fund Operating Accounts:		
New York Workers Compensation Security Fund	12,186,823	6,344,095
New York Property and Casualty Security Fund	2,236,537	1,359,520
New York Public Motor Vehicle Security Fund	48,836	167,054
<b>Total Payments to Security Fund Operating Accounts</b>	14,472,197	7,870,669
Operating Expenses:		
Salaries, Employee Relations and Welfare	22,829,504	21,600,980
Rent and Related Expenses	3,685,407	3,754,714
Professional Fees	3,377,325	3,512,423
General and Administrative Expenses	1,338,532	1,105,119
Insurance Expense	663,194	592,621
Investment Expense	561,798	598,999
Miscellaneous	4,981	2,051
<b>Total Operating Expenses</b>	32,460,741	31,166,907
Other Disbursements:		
Loss Adjustment Expenses	8,597,870	5,351,810
Salvage and Subrogation Fees	629	698
Loss and Return Premiums	-	422,081
Distribution to Fraternals	-	251,241
Large Deductible Payments	-	112,253
Escheated Funds		97,957
Total Other Disbursements	8,598,499	6,236,040
<b>Total Disbursements</b>	55,531,436	45,273,616
Net (Disbursements) Receipts	(3,513,148)	2,076,535
Cash – Beginning of Year	7,806,766	5,730,231
Cash – End of Year	\$ 4,293,618	\$ 7,806,766

See accompanying notes to the Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account. The Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account and accompanying notes are prepared solely for the use of the Receiver, the NYLB and Management (as defined herein).

Notes to Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account For the Years Ended December 31, 2021 and 2020

# Note 1: Nature of Operations of the New York Liquidation Bureau and Summary of Significant Accounting Policies

## A. Background

The New York Liquidation Bureau ("NYLB") is the organization that carries out the duties of the Superintendent of Financial Services of the State of New York ("Superintendent") in her capacity as receiver ("Receiver") of impaired or insolvent insurance companies ("Estates") under New York Insurance Law ("Insurance Law") Article 74. The NYLB reports to the Superintendent in her capacity as Receiver rather than in her capacity as regulator and head of the Department of Financial Services of the State of New York ("DFS"). The NYLB operates separately from DFS. The Superintendent as Receiver has the authority under Insurance Law Section 7422 to make such appointments (Special Deputy and other Agents, collectively, with the Special Deputy, "Agents") as are necessary to carry out her functions as Receiver. The Agents, along with division directors and senior managers of the NYLB, are collectively referred to herein as "Management." Management carries out, through the NYLB, the responsibilities of the Receiver with regard to the Estates. The NYLB manages the daily of all Estates, including Domestic Estates Liquidation ("Domestic Estates"), Ancillary Estates, Conservations and Fraternal Associations.

NYLB's costs are paid from the assets of the Estates under receivership, as well as expense reimbursements from the New York Property/Casualty Insurance Security Fund ("P/C Fund"), the Public Motor Vehicle Liability Security Fund ("PMV Fund") established under Insurance Law Article 76, and the Workers' Compensation Security Fund ("WC Fund"), established under New York Workers' Compensation Law Article 6-A, (collectively, the "Security Funds"), which are paid from assessments on industry.

For each Estate, the Superintendent is appointed Receiver by the Supreme Court of the State of New York ("Receivership Court"). Thereafter, the Receivership Court approves the actions of the Receiver. Acting on behalf of the Receiver, the NYLB marshals the assets of the Estates, maximizes such assets and resolves the liabilities of the Estates in an effort either to rehabilitate the companies or liquidate them in order to distribute their assets to policyholders, creditors and shareholders. In addition, the NYLB performs claims-handling and certain payment functions relating to the Security Funds. The Security Funds are used to pay eligible claims remaining unpaid by reason of an insolvent insurer's inability to meet its obligations to policyholders.

Notes to Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account For the Years Ended December 31, 2021 and 2020

# Note 1: Nature of Operations of the New York Liquidation Bureau and Summary of Significant Accounting Policies (continued)

# **B.** Basis of Presentation

The Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account of the NYLB reflect the amounts deposited in and disbursements made from the central disbursement account ("CDA") for the years ended December 31, 2021 and 2020. The Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account of the NYLB were prepared on the cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles in the United States of America ("U.S. GAAP"). The cash basis of presentation differs from U.S. GAAP in that revenues are recognized when received, rather than when earned, and expenses are recognized when paid, rather than when the obligation is incurred.

The CDA, managed by the NYLB, is comprised of pooled cash accounts that are funded solely by cash advances from the Estates and/or Security Funds. The NYLB uses the money in the CDA to pay, on behalf of the Estates and Security Funds, NYLB administrative expenses such as salaries, payroll taxes, rent and related expenses, office expenses and employee relations and welfare (e.g., contributions to employee health insurance, pension plans and other fringe benefits) ("Employee Relations and Welfare"). Reimbursement of such expenses is generally based on the amount of time NYLB employees devote to the respective Estates and Security Funds.

The NYLB does not itself own any assets but rather it holds and manages the assets of the Estates and Security Funds as a fiduciary for the benefit of the policyholders and other creditors of the Estates.

The Estates' and the Security Funds' ownership interests in the cash within the CDA are apportioned through intercompany transactions identified specifically to the NYLB, the Estates and Security Funds.

#### C. Cash

Cash is comprised solely of the money deposited in the CDA. As of December 31, 2021 and 2020 amounts exceeded federal insurance limits. Management monitors balances of cash in excess of insured limits and believes that such balances do not represent a material credit risk to the NYLB as the cash resides in large, highly rated financial institutions.

Notes to Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account For the Years Ended December 31, 2021 and 2020

# Note 1: Nature of Operations of the New York Liquidation Bureau and Summary of Significant Accounting Policies (continued)

# D. Receipts

# Payments Received in Non-New York Liquidation Proceedings

In connection with each ancillary receivership commenced in New York as a result of the commencement of a foreign (*i.e.*, non-New York) liquidation, the NYLB typically completes a financial information questionnaire on behalf of each Security Fund in order to qualify for receipt of a Final Distribution or interim Early Access Distribution ("EAD") in a non-New York liquidation proceeding.

As of December 31, 2021 and 2020, respectively, the following amounts were received by the CDA in non-New York liquidation proceedings for the purpose of reimbursing the Security Funds for claims payments and administrative expenses.

	2021		 2020
American Motorists Insurance Company	\$	4,753,682	\$ _
Lumbermens Mutual Casualty Company		3,548,227	-
Commercial Comp Casualty		2,751,273	-
American Manufacturers Mutual Insurance		1,927,680	-
Security Indemnity Insurance Company		759,965	-
Guarantee Insurance Company		311,550	204,903
Reliance Insurance Company		243,398	-
Lumbermens Underwriting Alliance		123,247	2,133,594
Home Insurance Company		53,174	1,645,870
Lumbermens Group		-	2,987,714
ULLICO		-	779,927
Mission		_	118,661
Total	\$	14,472,196	\$ 7,870,669

# Reimbursement of Expenses

The CDA receives reimbursements from the Estates and Security Funds for the general and administrative expenses it pays on their behalf. These expenses are processed through the CDA and include items, such as salaries, payroll taxes, rent and related expenses, office expenses and Employee Relations and Welfare. Reimbursement of such expenses is generally based on the amount of time NYLB employees devote to the respective Estates and Security Funds. Reimbursed expenses to the CDA in 2021 and 2020 amounted to \$37,524,110 and \$38,971,771, respectively.

Notes to Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account For the Years Ended December 31, 2021 and 2020

# Note 1: Nature of Operations of the New York Liquidation Bureau and Summary of Significant Accounting Policies (continued)

# D. Receipts (continued)

# Other Receipts

The NYLB receives checks and wire transfers of funds on a daily basis from various sources. Certain receipts may require additional research in order to properly allocate such funds to the appropriate Estate or Security Fund. While Management determines the appropriate Estate or Security Fund, the funds are deposited in the CDA and credited to a cash suspense account. These items are designated Other Receipts on the Statement of Cash Receipts and Disbursements - Cash Basis of the Central Disbursement Account and totaled \$21,249 and \$314,884 in 2021 and 2020, respectively.

# **Transfer from Escheated Funds**

The CDA received \$0 and \$109,832 in 2021 and 2020, respectively, from the Estates for the purpose of transferring the funds to the Office of the New York State Comptroller Unclaimed Funds.

# Deposit for Administrative Expenses

The CDA received advances from the WC Fund of \$0 and \$80,000 in 2021 and 2020, respectively, for the payment of administrative and claims expenses for new estates placed in liquidation. These advances are paid back on a monthly basis.

### Investment Income Received

Investment Income Received in the CDA totaled \$733 and \$2,995 for the years ended December 31, 2021 and 2020, respectively.

Notes to Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account For the Years Ended December 31, 2021 and 2020

# Note 1: Nature of Operations of the New York Liquidation Bureau and Summary of Significant Accounting Policies (continued)

# E. <u>Disbursements</u>

# Payments to Security Fund Operating Accounts

Payments to Security Fund Operating Accounts consist of monies that have been received by the CDA in non-New York liquidation proceedings for the purpose of reimbursing the Security Funds. These reimbursements are for claims payments and loss adjustment expenses ("LAE") incurred by the Security Funds for the handling and payment of claims on behalf of non-New York liquidation proceedings. Disbursements to Security Funds totaled \$14,472,196 in 2021 and \$7,870,669 in 2020. Below is the detail of the amount of reimbursement by each ancillary estate to the Security Fund in 2021.

	WC	P/C	<b>PMV</b>	<b>Total All</b>
<b>Ancillary Estates</b>	Fund	Fund	Fund	Funds
American Motorists Insurance Co.	\$4,364,203	\$389,479	\$ -	\$4,753,682
Lumbermens Mutual Casualty Co.	2,994,423	553,804	-	3,548,227
Commercial Comp Casualty	2,698,792	52,481	-	2,751,273
American Manufacturers Mutual Ins.	1,594,984	332,696	-	1,927,680
Security Indemnity Insurance Co.	-	711,129	48,836	759,965
Guarantee Ins Co.	311,550	-	-	311,550
Reliance Insurance Co.	46,450	196,948	-	243,398
Lumbermens Underwriting Alliance	123,247	-	-	123,247
Home Insurance	53,174	-	-	53,174
Total	\$12,186,823	\$2,236,537	\$48,836	\$14,472,196

Below is the detail of the amount of reimbursement by each ancillary estate to the Security Fund in 2020:

Ancillary Estates	WC Fund	P/C Fund	PMV Fund	Total All Funds
Guarantee Ins Co.	\$ 204,903 \$	- \$	- \$	204,903
Home Insurance	985,548	660,322	-	1,645,870
Lumbermens Group	2,532,419	455,295	-	2,987,714
Lumbermens Underwriting Alliance	2,133,594	-	-	2,133,594
Mission	-	118,661	-	118,661
Ullico Casualty	487,631	125,242	167,054	779,927
Total	\$ 6,344,095 \$	1,359,520 \$	167,054 \$	7,870,669

# Notes to Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account For the Years Ended December 31, 2021 and 2020

# Note 1: Nature of Operations of the New York Liquidation Bureau and Summary of Significant Accounting Policies (continued)

# E. <u>Disbursements</u> (continued)

# Salaries, Employee Relations and Welfare

Salaries, Employee Relations and Welfare expenses are paid from the CDA and subsequently allocated among the Estates and Security Funds based on the amount of time NYLB employees spend on the respective Estates and Security Funds.

The breakdown of Salaries, Employee Relations and Welfare expenses is as follows:

	2021	2020
Salaries	\$ 13,529,558	\$ 13,042,320
Health Insurance	6,110,146	5,575,100
Pension Plan	2,177,666	1,956,809
Employee Relations	1,012,134	1,026,751
Total	\$ 22,829,504	\$ 21,600,980

# Loss Adjustment Expenses

The CDA pays certain Loss Adjustment Expenses ("LAE") incurred by the Estates in connection with the adjustment and/or litigation of a claim. These expenses totaled \$8,597,870 and \$5,351,810 in 2021 and 2020, respectively. The CDA is reimbursed by the Estates for these expenses.

# Loss and Return Premiums

The CDA paid loss and return premiums of \$0 in 2021 and \$422,081 in 2020.

# **Professional Fees**

The CDA pays for professional services on behalf of the Estates and Security Funds, including reinsurance collections, accounting and auditing, information technology, actuarial and legal services. These expenses were allocated among the Estates and/or Security Funds based on the amount of time NYLB employees allocate to the respective Estates and/or Security Funds. The CDA paid total Professional Fees of \$3,377,325 in 2021 and \$3,512,423 in 2020.

# Notes to Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account For the Years Ended December 31, 2021 and 2020

# Note 1: Nature of Operations of the New York Liquidation Bureau and Summary of Significant Accounting Policies (continued)

# E. <u>Disbursements</u> (continued)

# Rent and Related Expenses

On December 27, 2017, the NYLB entered into a 15-year lease agreement for office space at 180 Maiden Lane, New York, New York. Such rent and related expenses are allocated to the Estates and Security Funds. (See Note 2).

In 2021 and 2020, the CDA disbursed approximately \$3,685,407 and \$3,754,714, respectively, in rent and related expenses for office space and offsite storage.

# General and Administrative Expenses

The CDA paid general and administrative expenses of \$1,338,532 in 2021 and \$1,105,119 in 2020. The majority of these expenses are for the procurement of information technology equipment and telecommunication services. These expenses were allocated among the Estates and Security Funds based on the amount of time NYLB employees devote to the respective Estates and/or Security Funds.

## **Investment Expense**

The CDA paid Investment Expense in 2021 and 2020 totaling \$561,798 and \$598,999, respectively, which includes bank charges and investment advisor fees.

# Insurance Expense

The CDA paid Insurance expenses on behalf of the NYLB, including workers' compensation insurance, unemployment insurance, commercial liability and property insurance, Errors and Omissions insurance, Employment Practices Liability insurance, crime insurance and Employed Lawyers Professional Liability insurance. In 2021 and 2020 these expenses totaled \$663,194 and \$592,621, respectively.

### Escheatable Funds

Escheated funds in the amount of \$0 and \$97,957, in 2021 and 2020, respectively, were paid from Estates' segregated accounts to the CDA and from the CDA to the New York State Comptroller, Office of Unclaimed Funds.

# Distribution to Fraternal Associations

Distributions from the CDA to eligible members of Fraternal Associations as of December 31, 2021 and 2020 totaled \$0 and \$251,241, respectively.

### Salvage and Subrogation Fees

The CDA paid salvage and subrogation fees of \$629 in 2021 and \$698 in 2020.

# Notes to Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account For the Years Ended December 31, 2021 and 2020

# Note 1: Nature of Operations of the New York Liquidation Bureau and Summary of Significant Accounting Policies (continued)

# E. <u>Disbursements</u> (continued)

### Miscellaneous

Miscellaneous includes state taxes and local assessments paid from the CDA by the NYLB on behalf of various Estates totaling \$4,981 in 2021 and \$2,051 in 2020.

# **Large Deductible Payments**

Certain insurance companies offer policyholders large deductible programs in which the policyholder is responsible for self-administering and funding its own claims under a policy up to an agreed limit. Under such programs, the Receiver, or the state guaranty fund that is handling the claim, administers the claim in the usual course and makes all covered loss payments. The Receiver is responsible for collecting the large deductible amount from the policyholder to reimburse itself or the applicable guaranty fund for loss payments covered under the program. Large deductible payments from the CDA totaled \$0 in 2021 and \$112,253 in 2020.

# **Note 2: Commitments and Contingencies**

#### Offices

In 2021 and 2020, approximately \$2.4 million and \$2.2 million was paid from the CDA, respectively, in rent and related expenses.

#### Lease Agreements

The estimated minimum future lease payments under the NYLB's current lease agreement for office space is as follows:

	2022	2023	2024	2025	2026	2027-2034	Total
(\$ Millions)							
Rent	\$2.20	\$2.20	\$2.20	\$2.40	\$2.40	\$18.20	\$29.60
Real Estate Tax	.04	.06	.08	.10	.20	1.33	1.81
Electric	.14	.15	.15	.16	.16	1.52	2.28
Operating Expenses	.07	.08	.10	.12	.14	1.74	2.25
Total	\$2.45	\$2.49	\$2.53	\$2.78	\$2.90	\$22.79	\$35.94

Notes to Statements of Cash Receipts and Disbursements – Cash Basis of the Central Disbursement Account For the Years Ended December 31, 2021 and 2020

# Note 2: Commitments and Contingencies (continued)

# Lease Agreements (continued)

The NYLB leased storage space at various storage facilities in 2021 and 2020. In 2021 and 2020, storage space was rented for \$0.4 million and \$0.3 million, respectively. The estimated future minimum warehouse rent payments under the leases are as follows:

	Term of	Cost Per Cubic Ft.	Estimated Annual
Warehouse	Lease	Per Month	Rent
American Record Management Systems	5	\$ .0875	\$ 115,000
Iron Mountain	1	\$ .151	\$ 245,000

The Company also maintains a storage lease with Underground Vaults & Storage, Inc. for a term of five years, with estimated annual rent of \$45,000.

### Other Contingencies

The extent of the impact of the coronavirus ("COVID-19") outbreak on the operation and financial performance of our business are unknown. However, the Company does not expect that the outbreak will have a material adverse effect on its business or financial results at this time.

# **Note 3: Subsequent Events**

Subsequent events have been reviewed through July 14, 2022, the date on which these audited statements were available to be issued. There are no subsequent events that have a material impact on the financial condition or results of operations of the NYLB: